# NATIONAL WATER RESOURCES MANAGEMENT PROJECT - PHASE 1

## SWISS GRANT NO. TF016315

IMPLEMENTED BY PROJECT IMPLEMENTATION UNIT UNDER THE DEPARTMENT OF WATER RESOURCES AND MELIORATION OF THE MINISTRY OF AGRICULTURE AND MELIORATION OF THE KYRGYZ REPUBLIC

SPECIAL PURPOSE FINANCIAL STATEMENTS

AND

INDEPENDENT AUDITOR'S REPORT

For the period from 29 April 2015 to 31 December 2015

# NATIONAL WATER RESOURCES MANAGEMENT PROJECT PHASE 1

#### SWISS GRANT NO. TF016315

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# STATEMENT OF MANAGEMENT'S RESPONSIBILITIES FOR THE PREPARATION AND PRESENTATION OF THE SPECIAL PURPOSE FINANCIAL STATEMENTS FOR THE PERIOD FROM 29 APRIL 2015 TO 31 DECEMBER 2015

The management of the Project Implementation Unit under the Department of Water Resources and Melioration of the Ministry of Agriculture and Melioration of the Kyrgyz Republic (hereinafter: PIU DWR) is responsible for the preparation of the special purpose financial statements of "National Water Resources Management Project - Phase 1" (hereafter: the Project) financed by Grant Agreement: Swiss Grant No. TF016315 dated 17 April 2014, that present fairly the Project's cash receipts and payments for the period from 29 April 2015 to 31 December 2015, in compliance with the International Public Sector Accounting Standard "Financial Reporting under the Cash Basis of Accounting" (IPSAS-Cash Basis) issued by the International Public Sector Accounting Standards Board (IPSASB) within the International Federation of Accountants (IFAC) and the Financial Management Manual for World Bank Financed Investment Operations (WB Guidelines).

In preparing the special purpose financial statements, PIU DWR's management is responsible for:

- Properly selecting and applying accounting policies:
- Presenting information, including accounting policies, in a manner that provides relevant, reliable, comparable and understandable information:
- Providing additional required disclosures for the period from 29 April 2015 to 31 December 2015.

PIU DWR's Management is also responsible for:

- Designing, implementing and maintaining an effective and sound system of internal controls, throughout the Project;
- Maintaining adequate accounting records that are sufficient to show and explain the Project's transactions, and which enable them to ensure that the special purpose financial statements comply with IPSAS Cash Basis and the WB Guidelines;
- Taking such steps that are reasonably available to them to safeguard the assets of the Project and to affirm that funds received have been used in accordance with the Financing Agreement Swiss Grant No. TF016315 dated 17 April 2014, and World Bank related guidelines, with due attention to economy and efficiency, and only for the purposes for which the financing was provided; and
- Preventing and detecting fraud and other errors.

The special purpose financial statements for the period from 29 April 2015 to 31 December 2015 were authorized for issue on 17 June 2016 by the PIU DWR's Management.

PIU-NWRM

On behalf of the PIU DWR's Management:

Kydykbek Beyshekeev Acting Executive Director

Saltanat Djumaeva Financial Manager



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#### INDEPENDENT AUDITOR'S REPORT

On the special purpose financial statements of the National Water Resources Management Project - Phase for the period from 29 April 2015 to 31 December 2015

To the management of the Project Implementation Unit under the Department of Water Resources and Melioration of the Ministry of Agriculture and Melioration of the Kyrgyz Republic (hereinafter: PIU DWR)

We have audited the accompanying special purpose financial statements of the "National Water Resources Management Project - Phase 1" (the Project) financed by Financing Agreement Swiss Grant No. TF016315, which comprise the statement of cash receipts and payments, the statement of expenditures per components, for the period from 29 April 2015 to 31 December 2015, and a summary of significant accounting policies and other explanatory notes.

Management's Responsibility for the Special Purpose Financial Statements

The management of the PIU DWR is responsible for the preparation and fair presentation of these special purpose financial statements in accordance with International Public Sector Accounting Standard: Financial Reporting Under the Cash Basis of Accounting, (IPSAS-Cash Basis) issued by the International Public Sector Accounting Standards Board (IPSASB) within the International Federation of Accountants (IFAC), and Financial Management Manual for World Bank Financed Investment Operations, and for such internal control as management determines is necessary to enable the preparation of special purpose financial statements that are free from material misstatements, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these special purpose financial statements based on our audit. We conducted our audit in accordance with International Standards on Auditing (ISAs) as issued by International Auditing and Assurance Standards Board (IAASB) within the IFAC. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance whether the special purpose financial statements are free from material misstatement.

An audit involves performing procedures to obtain reasonable audit evidence about the amounts and disclosures in the special purpose financial statements. The procedures selected depend on the auditor's judgment including the assessment of the risk of material misstatement of the special purpose financial statements, whether due to fraud or error. In making those assessments, the auditor considers internal control relevant to the preparation and fair presentation of the special purpose financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the internal control.

Քրոու Յորվաթ Բիզնես Ալյանսի Ասոցիացված Անդամ

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An audit also includes the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the special purpose financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

#### Opinion

In our opinion,

- 1. the special purpose financial statements present fairly in all material respects the cash receipts and payments for the period from 29 April 2015 to 31 December 2015 in accordance with IPSAS-Cash Basis;
- 2. funds have been used in accordance with the conditions of the Grant Agreement: Swiss Grant No. TF016315 dated 17 April 2014, between the International Development Association (IDA) and the Kyrgyz Republic, and World Bank related guidelines, with due attention to economy and efficiency, and only for the purposes for which the financing was provided;
- 3. supporting documents, records and accounts have been maintained to support claims for reimbursement of expenditures incurred. Expenditures included in the withdrawal applications and reimbursed against are eligible for financing under the Swiss Grant No. TF016315;
- 4. The Designated account used has been maintained in accordance with the provision of the Swiss Grant No. TF016315, and World Bank related guidelines.

"SOS-Audit" LLC 17 June 2016



Gnel Khachatryan, FCCA Auditor

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**Statement of cash receipts and payments**For the period from 29 April 2015 to 31 December 2015 (Amounts are shown in US dollars)

The notes on pages 9-16 form an integral part of these special purpose financial statements.

National Water Resources Management Project – Phase 1 Swiss Grant No. TF016315-KG

Statement of expenditures per components
For the period from 29 April 2015 to 31 December 2015
(Amounts are shown in US dollars)

|   | Act            | Actual                       | Bu             | Budget                       | Va             | Variance                     |
|---|----------------|------------------------------|----------------|------------------------------|----------------|------------------------------|
| Activity  | Reporting year | Cumulative as at 31 Dec 2015 | Reporting year | Cumulative as at 31 Dec 2015 | Reporting year | Cumulative as at 31 Dec 2015 |
| Part 1. Strengthening National Water Management<br>Capacity | 103,576        | 103,576                      | 1,518,190      | 1,518,190                    | (1,414,614)    | (1,414,614)                  |
| 1.1. Linking all DWRLI offices with a digital information   | 2,995          | 2,995                        | 1,020,900      | 1,020,900                    | (1,017,905)    | (1,017,905)                  |
| 1.2 Establishing a digital Water Information System (WIS)   | 689'96         | 689'96                       | 497,290        | 497,290                      | (400,601)      | (400,601)                    |
| 1.3. Enhancing basin water resource planning and management | 3,892          | 3,892                        | *              | 1                            | 3,892          | 3,892                        |
| 4. National consulting services                             |                | 1                            | ·#             | *                            | *              |                              |
| 1.5. Social contribution from employer                      | 0)             |                              | .4             | 1                            | •              |                              |
| Part 2. Improving Irrigation Service Delivery to Water      | 18.563         | 18,563                       | 1,120,990      | 1,120,990                    | (1,102,427)    | (1,102,427)                  |
| USELS ASSOCIATIONS (** CAS)                                 | 16,637         | 16,637                       | 300,000        | 300,000                      | (283,363)      | (283,363                     |
| 2.1. Activities at Indicated Level                          |                |                              | 401,290        | 401,290                      | (401,290)      | (401,290)                    |
| 2.2. Activities at Schellie level                           |                |                              | 419,700        | 419,700                      | (419,700)      | (419,700)                    |
| 2.3. Supporting studies and activities                      | 1.643          | 1,643                        |                | 1                            | 1,643          | 1,643                        |
| 2.5. Social contribution from employer                      | 283            | 283                          |                |                              | 283            | 283                          |
| Does 1 Improving Principles Management by WIJAs             | 132.457        | 132,457                      | 308,520        | 308,520                      | (176,063)      | (176,063)                    |
| 3.1 Accessment and Strengthening of WUAS                    | 8,636          | 8,636                        | 308,520        | 308,520                      | (299,884)      | (299,884)                    |
| 3.3 Strengthening WUS Support Units                         | 109,564        | 109,564                      | 90             | 4                            | 109,564        | 109.564                      |
| 3.3. Support and strengthening Federations of WUAs          | 10,832         | 10,832                       | 0              |                              | 10,832         | 10,832                       |
| 3.4 Strenothening other water management organizations      | 3,425          | 3,425                        | X              |                              | 3,425          | 3,425                        |
| 3.5. National Consulting Services                           | 9              |                              |                | Y                            | E              |                              |
| 3.6 Social contribution from employer                       | 1/41           | •                            | 4              |                              | *              |                              |

For the period from 29 April 2015 to 31 December 2015 Statement of expenditures per components (Amounts are shown in US dollars)

|  | <b>V</b>       | Actual                          | Bu             | Budget                          | N S            | Variance                        |
|--|----------------|---------------------------------|----------------|---------------------------------|----------------|---------------------------------|
| Activity                                     | Reporting year | Cumulative<br>as at 31 Dec 2015 | Reporting year | Cumulative<br>as at 31 Dec 2015 | Reporting year | Cumulative<br>as at 31 Dec 2015 |
| Part 4. Project Management                   | 122,775        | 122,775                         | 402,300        | 402,300                         | (279,525)      | (279,525)                       |
| 4.1. Operating costs PIU                     | 26,294         | 26,294                          | 55,000         | 55,000                          | (28,706)       | (28,706)                        |
| 4.2. National consulting Services            | 68,634         | 68,634                          | 257,300        | 257,300                         | (188,666)      | (188,666)                       |
| 4.3. Support Staff                           | 12,340         | 12,340                          | 25,000         | 25,000                          | (32,660)       | (32,660)                        |
| 4.4. Social contribution from employer (SP)  | 2,102          | 2,102                           | 25,000         | 25,000                          | (22,898)       | (22,898)                        |
| 4.5. Social contribution from employer (CS)  | 13,405         | 13,405                          | 20,000         | 20,000                          | (6,595)        | (6,595)                         |
| 4.6. International consulting services & M&E |                |                                 |                |                                 | 540            |                                 |
| 4.7. Audit services                          | 130)           |                                 | 500            | (70)                            | 6              |                                 |
|  | Character      |                                 |                |                                 |                |                                 |
| Total  | 377,371        | 377,371                         | 3,350,000      | 3,350,000                       | (2,972,629)    | (2,972,629)                     |

Acting Executive Director Kydykbek Beyshekeev

Saltanat Djumaeva Financial Manager

The notes on pages 9-16 form an integral part of these special purpose financial statements. 17 June 2016

Notes to the special purpose financial statements
For the period from 29 April 2015 to 31 December 2015
(Amounts are shown in US dollars)

#### 1. General information

#### 1.1. The Project

According to the Grant Agreement between the Kyrgyz Republic and the International Development Association (IDA) on 17 April 2014, Swiss Grant No. TF016315, the IDA acting as administrator of grant funds under provided by the Swiss Agency for Development and Cooperation under the Kyrgyz Republic National Water Resources Management Project Single-Donor Trust Fund, provided to the Kyrgyz Republic grant in the amount of 7,750,000 United States dollars (USD).

The Grant are provided for implementation of "National Water Resources Management Project - Phase 1" (the Project).

The Grant Agreement became effective on 29 April 2015.

The Closing date of Swiss Grant No. TF016315 is set 30 June 2017.

The Grace Period for submitting withdrawal application for expenditures incurred before the Closing date is four months following the Closing dates: 31 October 2017.

#### 1.2. The Project objectives

The purpose of the Project is to improve the Recipient's water resources management capability and irrigation service delivery for the benefit of water users.

The Project comprises of the following parts:

#### Part 1: Strengthening National Water Management Capacity

Improving the capacity of the Department of Water Resources and Land Improvement (DWRLI) for water resources planning and management and for implementing key elements of the Water Code through the carrying out of a program of activities.

### Part 2: Improving Irrigation Service Delivery to Water Users Associations (WUAs)

Strengthening the Irrigation and Drainage Management Division (IDM Division) to improve the service delivery to water users, increase the level of service fee collected from water users and increase the expenditure on system maintenance.

#### Part 3: Improving Irrigation Management by WUAs

Strengthening the capacity of the WUAs, the Federation of Water Users Association (FWUAs) to provide better irrigation services to their members and supporting other water users' organizations, including the local water councils and the National Union of WUAs to improve their capacity for coordination and management.

#### Part 4: Project Management

Carrying out Project management, including, administration, coordination, procurement, financial management and monitoring, management of environmental and social safeguards, and evaluation of the Project.

Notes to the special purpose financial statements
For the period from 29 April 2015 to 31 December 2015
(Amounts are shown in US dollars)

#### 1.3. Budget

The percentage of expenditures to be financed (inclusive of taxes) from Swiss Grant No. TF016315 is set 100%.

The total budget of the project is as follows:

| (ARI) within the International       | Swiss Grant No.<br>TF016315 | Total     |
|--------------------------------------|-----------------------------|-----------|
| Category                             | USD                         | USD       |
| Goods, Training, Operating Costs and |                             |           |
| Consultants' services                | 7,750,000                   | 7,750,000 |
| Total                                | 7,750,000                   | 7,750,000 |

#### 1.4. Project Implementation

The Project is implemented by the Project Implementation Unit under Department of Water Resources and Melioration of the Ministry of Agriculture and Melioration of the Kyrgyz Republic (the PIU DWR).

The PIU DWR was established for the purpose of the Project implementation by the Decree #118 dated 1 June 2006 of the Government of the Kyrgyz Republic.

The address of the PIU DWR is 4a Toktonaliev str., Bishkek, 720055, Kyrgyz Republic.

Notes to the special purpose financial statements For the period from 29 April 2015 to 31 December 2015 (Amounts are shown in US dollars)

#### 2. Summary of significant accounting policies

#### 2.1. Preparation and presentation of financial statements

The special purpose financial statements are prepared in accordance with the International Public Sector Accounting Standard: *Financial Reporting Under the Cash Basis of Accounting* (IPSAS-Cash Basis), issued by the International Public Sector Accounting Standards Board (IPSASB) within the International Federation of Accountants (IFAC), and presented in accordance with Financial Management Manual for World Bank Financed Investment Operations (March 2010): RM 3 – Financial Reporting and Auditing.

The principal accounting policies applied in the preparation of these special purpose financial statements are set out below.

#### 2.2 Cash basis of accounting

Project financing is recognised as a source of project funds when the cash is received. Project expenditures are recognised as a use of project funds when the payments are made.

#### 2.3 Reporting currency

The reporting currency of these special purpose financial statements is United States dollars (USD).

Project expenditures, other incomes and expenditures made denominated in KGS are translated into USD at the exchange rate determined by the account holder bank, OJSC "Commercial Bank Kyrgyzstan" (CBKG), on the date of transaction.

Cash balances held in KGS at the reporting date are translated into USD at the exchange rate determined by the CBKG on that date.

The effect of exchange rate changes on cash held on foreign currency is reported as separate line item in the statement of cash receipts and payments.

The exchange rate defined by the CBKG as at 31 December 2015 is USD 1 = 75.60 KGS.

#### 2.4. Taxes

The taxes are paid in accordance with the tax regulation of the Kyrgyz Republic.

#### 2.5. Budget

Annual budgets for funding and expenditures are based on approved budget of the project agreement.

Expenditure budget is created based on actual accumulated expenditures for the last period, if any, plus the updated procurement plans for the period.

Financing budget is created based on actual accumulated expenditures for the last period, if any, plus funding for the coming period budgeted expenditures.

#### 2.6. Petty cash

Petty cash is cash held at authorized staff of the Project, to curry out cash expenditures for the Project purposes. The expenditures from the petty cash are recorded in the financial reports based on the expenditure reports submitted by the authorized staff.

Notes to the special purpose financial statements
For the period from 29 April 2015 to 31 December 2015
(Amounts are shown in US dollars)

#### 3. Summary of Summary Reports and SOEs

| Withdrawal<br>application<br>No | Withdrawal<br>application<br>value date | Payment categories  (1) Goods, Training, Operating Costs and Consultants' services | Total      |
|---------------------------------|---|--|------------|
| 2                               | 13.Oct.2015                             | 133,465.15   | 133,465.15 |
| 3                               | 3.Dec.2015                              | 132,411.39   | 132,411.39 |
| Total                           |   | 265,876.54   | 265,876.54 |

#### 4. Statement of Designated Account

| Designated account number | 1030120800005714                  |
|---------------------------|-----------------------------------|
| Bank                      | OJSC "Commercial Bank Kyrgyzstan" |
| Bank location             | 54a, Togolok Moldo St.,           |
|                           | Bishkek, Kyrgyz Republic          |
| Account currency          | USD                               |

| Curadate capaties                            | Swiss Grant No.<br>TF016315 |
|--|-----------------------------|
| 1. Opening balance as at 29.04.2015          |                             |
| 2. Add: opening discrepancy                  |                             |
| 3. IDA advance/replenishment                 | 915,877                     |
| 4. Less: Refund to IDA from DA               |                             |
| 5. Present outstanding amount advanced to DA | 915,877                     |
| 6. DA closing balance as at 31.12.2015       | 514,376                     |
| 7. Add: Amount of eligible expenditures paid | 377,371                     |
| 8. Less: interest earned (if credited to DA) |                             |
| 9. Total advance accounted for               | 891,747                     |
| 10. Closing discrepancy (5)-(9) *            | 24,130                      |
| *Discrepancy consists as follows:            |                             |
|  | 31.12.2015                  |
|  | USD                         |
| Petty cash (in KGS)                          | 22,664                      |

Notes to the special purpose financial statements For the period from 29 April 2015 to 31 December 2015 (Amounts are shown in US dollars)

#### 5. Balance Sheet

The Balance Sheet discloses assets, liabilities and net assets of the Projects as at reporting date. It is prepared in accrual basis that is transactions are recognized when they occur (and not only when cash is received or paid).

|                              | Note | 31 Dec 2015<br>USD |
|------------------------------|------|--------------------|
| ASSETS                       |      |                    |
| Cash                         | 6    | 541,187            |
| Prepayments                  |      | *                  |
| Total assets                 |      | 541,187            |
| LIABILITIES                  |      |                    |
| Payables                     |      | 470                |
| Total liabilities            |      | 470                |
| NET ASSETS                   |      |                    |
| Cumulative income            |      |                    |
| Swiss Grant No. TF016315     | 8    | 915,877            |
| Other income                 | 9    | 5,229              |
|                              |      | 921,106            |
| Cumulative expenses          |      |                    |
| Project expenses             |      | 377,841            |
| Other expenses               |      | 686                |
|                              |      | 378,527            |
| Foreign exchange gain/(loss) |      | (1,862)            |
| Total net assets             |      | 540,717            |

| 6. Cash            | Account held at | Underlying<br>Currency | 31 Dec 2015<br>USD |
|--------------------|-----------------|------------------------|--------------------|
| Swiss Grant No.    | -               |                        |                    |
| TF016315           |                 | 1100                   | 514276             |
| Designated Account | CBK*            | USD                    | 514,376            |
| Petty cash         |                 | KGS                    | 22,664             |
|                    |                 |                        | 537,040            |
| Other              |                 |                        |                    |
| Interest account   | CBK             | KGS                    | 3,369              |
| Tender account     | CBK             | USD                    | 687                |
| Tender account     | CBK             | KGS                    | 91                 |
|                    |                 |                        | 4,147              |

<sup>(\*)</sup> OJSC "Commercial Bank Kyrgyzstan".

541,187

Notes to the special purpose financial statements For the period from 29 April 2015 to 31 December 2015 (Amounts are shown in US dollars)

#### 7. Project expenditure

#### 7.1. Expenditure sub-categories

| Category              | For reporting period USD | Cumulative as at 31.Dec.2015 USD |
|-----------------------|--------------------------|----------------------------------|
| Goods                 | (A)                      |                                  |
| Consultants' services | 224,560                  | 224,560                          |
| Training              | 53,169                   | 53,169                           |
| Operating costs       | 99,642                   | 99,642                           |
| Total                 | 377,371                  | 377,371                          |

#### 7.2. Budget implementation

| Project Activity  | Cumulative Expenditures as at 31.12.2015 USD | Total budget<br>USD | Implementation |
|---|--|---------------------|----------------|
| Strengthening national water management capacity                  | 103,576                                      | 2,670,000           | 4%             |
| Improving irrigation service delivery to Water Users Associations | 18,563                                       | 1,960,000           | 1%             |
| Improving irrigation management by Water Users Associations       | 132,457                                      | 1,660,000           | 8%             |
| Project Management  | 122,775                                      | 1,460,000           | 8%             |
| Total   | 377,371                                      | 7,750,000           | 5%             |

#### 8. Financing

| 8.1. Swiss Grant No. TF016315                    | Reporting period USD | Cumulative as at 31 Dec 2015 USD |
|--|----------------------|----------------------------------|
| Advances/ (advance recovery)                     | 650,000              | 650,000                          |
| Direct Payments                                  | *                    |                                  |
| SOE and Summary Report                           | 265,877              | 265,877                          |
| Special Commitment                               | -                    | ) <del>************</del> **     |
| Total  | 915,877              | 915,877                          |
| Total financing budget                           |                      | 7,750,000                        |
| Percentage of finance provided as at 31 Dec 2015 |                      | 12%                              |

Notes to the special purpose financial statements For the period from 29 April 2015 to 31 December 2015 (Amounts are shown in US dollars)

#### 9. Other income

|                  | Reporting period USD | Cumulative as<br>at 31 Dec 2015<br>USD |
|------------------|----------------------|--|
| Interest accrued | 4,442                | 4,442                                  |
| Tender fees      | 787                  | 787                                    |
| Total            | 5,229                | 5,229                                  |

#### 10. Event after reporting date

#### 10.1. Swiss Grant No. TF016315

The application N 4 with total amount of 183,063.17 USD that includes expenditures relating to the reporting period in the amount of 111,494.37 USD was submitted to WB on 3 February 2016 and approved on 11 February 2016.

#### 11. Litigations

There are no pending litigations related to the Project as at reporting date and as at approval date of these financial statements.

# ANNEX 1. RECONCILIATION BETWEEN THE AMOUNTS SUBMITTED BY THE PIU DWR AND DISBURSED BY THE WORLD BANK

For the period from 29 April 2015 to 31 December 2015 (Amounts are shown in US dollars)

#### Swiss Grant No. TF016315

| Expenditure Category                                       | Application N | PIU DWR    | WB         | Difference |
|--|---------------|------------|------------|------------|
|  |               | USD        | USD        | USD        |
| Advances/ (advance recovery)                               | 1             | 650,000.00 | 650,000.00 |            |
|  |               | 650,000.00 | 650,000.00 |            |
| Goods, Training, Operating Costs and Consultants' services | 2             | 133,465.15 | 133,465.15 | -          |
|  | 3             | 132,411.39 | 132,411.39 | *          |
|  |               | 265,876.54 | 265,876.54 |            |
| Total  |               | 915,876.54 | 915,876.54 | <u> </u>   |